

TENNESSEE GENERAL ASSEMBLY
FISCAL REVIEW COMMITTEE



FISCAL MEMORANDUM

HB 2131 - SB 2301

June 17, 2020

SUMMARY OF ORIGINAL BILL: Renames the Tennessee State Museum the William E. Haslam Center and requires the State Museum to fund all costs related to the signage.

FISCAL IMPACT OF ORIGINAL BILL:

Increase State Expenditures - \$30,000/FY20-21/State Museum

Other Fiscal Impact – The cost to purchase and install signage will be covered by private funds of over \$40,000,000 received for the new home of the State Museum.

SUMMARY OF AMENDMENTS (015252, 018587): Amendment 015252 deletes and rewrites all language after the enacting clause such that the only substantive change renames the Tennessee State Museum the “Bill Haslam Center” rather than the “William E. Haslam Center.”

Amendment 018587 adds language to the bill as amended by amendment 015252, such that the only substantive change requires that the State Museum, with the assistance of the State Capitol Commission (SCC), remove the Nathan Bedford Forrest bust located on the second floor of the state capitol and place the bust at an appropriate location within the State Museum

FISCAL IMPACT OF BILL WITH PROPOSED AMENDMENTS:

Increase State Expenditures - \$30,000/FY20-21/State Museum
\$3,700/FY20-21/State Capitol Commission

Other Fiscal Impact – The cost to purchase and install signage will be covered by private funds of over \$40,000,000 received for the new home of the State Museum. Any bust removed from the second floor of the State Capitol does not have to be replaced as a result of the proposed resolution. The creation of any new bust will be the result of future actions of the Tennessee Historical Commission, the State Capitol Commission, or future legislation. The cost per bust is estimated to be \$57,700.

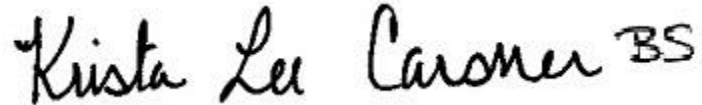
Assumptions for the bill as amended:

- Based on information provided by the State Museum, signage will be purchased and erected on the balcony face in the grand hall.
- Based on information provided by the State Museum, it will cost approximately \$30,000 to purchase and install such signage.
- A one-time increase in state expenditures of \$30,000.
- Based on further information provided by the State Museum, such costs will be covered by part of the \$40,000,000 in private donations received by the State Museum and dedicated to the new home of the State Museum located at 1000 Rosa Parks Boulevard.
- Tennessee Code Annotated § 4-1-412(b) prohibits any memorial regarding a historic conflict, historic entity, historic event, historic figure, or historic organization that is, or is located on, public property, from being removed, renamed, relocated, altered, rededicated, or otherwise disturbed or altered, unless a public entity exercising control of the memorial petitions the Tennessee Historical Commission (THC) for a waiver of such prohibition.
- A notice of the petition is required to be published on the website of the public entity and in at least two newspapers. The THC is required to conduct initial and final hearings on the petition during regularly-scheduled THC meetings. Any petition that fails to receive a two-thirds vote shall be denied.
- Pursuant to Tenn. Code Ann. § 4-8-302, the SCC has the power and duty to, among other things, establish policy governing maintenance of the state capitol.
- For the purposes of this fiscal analysis it is assumed that the SCC panel and subsequently the THC will approve a measure to remove the one bust.
- Based on responses to the 2017 Local Government Survey conducted by the Fiscal Review Committee staff, participating local government officials reported the average cost for a newspaper notification is \$114. The total one-time cost of publishing a notice of the petition in two newspapers is estimated to be \$228 (\$114 x 2).
- Based on information provided by the Department of General Services regarding previous costs of statue relocations, it is estimated that the proposed relocation of the one bust from the state capitol to the state museum would result in a one-time increase in state expenditures to the SCC of \$3,500.
- The one-time increase in state expenditures to remove one bust is estimated to be \$3,728 (\$228 + \$3,500).
- If additional methods of commemoration, including additional busts and full statues are commissioned, additional state expenditures would be incurred. However, the timing and extent of any such expenditures are dependent upon multiple unknown factors and cannot be quantified with reasonable certainty.
- The cost of design, creation, and installation of a new bust is unknown. However, the 2014 Appropriation Act, Public Chapter 919, included \$25,000 for the Davy Crockett bust, and the 2015 Appropriation Act, Public Chapter 427, included an additional \$35,000, for a total of \$60,000.
- According to the SCC, total expenditures by the SCC on the David Crockett Monument were \$57,647. Based on this information, it is reasonably assumed that the one-time cost of the new bust would be identical to that amount, or \$57,647.

- It is reasonably estimated the costs for each additional bust added to the second floor of the Capitol will result in one time expenditures of at least \$57,600. Those costs will be the result of future actions of the THC, SCC, and/or future legislation and will be accounted for as such at the time of those actions.

CERTIFICATION:

The information contained herein is true and correct to the best of my knowledge.

A handwritten signature in black ink that reads "Krista Lee Carsner BS". The signature is written in a cursive, flowing style.

Krista Lee Carsner, Executive Director

/jdb